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# **The multi-dimensional digital divide: perspectives from an e-government portal in Nigeria**

## **ABSTRACT**

There is a widespread recognition that a digital divide exists between countries and individuals, and that understanding and addressing that divide is pivotal to the empowerment of citizens. Furthermore, although governments have often seen e-government services as one means of eroding the digital divide, prior research into the digital divide in the e-government context is limited. Hence, this research seeks to contribute to understanding of the nature of the digital divide as it affects Nigerian citizens, specifically users of the Nigeria Immigration Service (NIS) web portal. The NIS portal is a rich context in which to study the digital divide: it is the most well-developed e-government service in Nigeria; its use is compulsory for citizens seeking to travel outside of Nigeria; and, its users reside within both Nigeria (a developing country) and in more developed countries, such as the US and the UK. Using an online survey, and snowball sampling, 351 completed questionnaires were collected and analysed using t-tests and Anova. The digital divide was represented in terms of the three dimensions: previous Internet experience, access to computing facilities, and previous e-government experience. Analysis demonstrated a multi-dimensional digital divide with demographic, social-economic, and locational factors affecting e-government users' internet experience, their access to computing facilities and their e-government experience. Overall, this research offers insights into the complexity of the digital divide.

**Keywords:** e-government; digital divide; gender; developing countries; immigration services; education

## **1. Introduction**

The digital divide has been recognised as relating to inconsistencies between individuals, households, businesses and geographical locations with regard to their access to resources and computing facilities, and to their use of information and communication tools, including the internet (Organisation for Economic Co-operation and Development [OECD], 2001; Wanasika, 2003; Prahalad, 2004; Norris, 2006; Po-An Hsieh, Rai & Keil, 2008; Tayo, Thompson & Thompson, 2015). It also refers to a discrepancy between those having the skills, knowledge and capabilities to utilise technologies and those who do not (Jurich, 2000; Cullen, 2001; Sitawa-Ogutu & Rege, 2010; Hall & Owens, 2011). The extent of the digital divide can be affected by various demographic, socio-economic and locational variables, including gender, age, education, employment, income and location. Whilst there is a widespread recognition that the digital divide can exist within countries, with, for example, in developed countries, older or less well-educated groups having a lower level of access to computing technologies and the internet as well as a lower level of skills (e.g. Bertot, 2003; Sitawa-Ogutu & Rege, 2010; Hall & Owens, 2011), one of the most explored research areas relates to the digital divide between countries. This focus represents an acknowledgement that numerous developing nations, including Nigeria, as well as China, Russia and Brazil, are lagging behind in their efforts to reduce the digital-divide with low levels of internet utilisation and restricted development of e-commerce (Bertot, 2003; Akanbi & Akanbi, 2012; Forum for East Asia-Latin America Cooperation [FEALAC], 2014). In particular, many developing countries have significant challenges in developing their information and communication technology infrastructure (Vu, 2011; Gomez & Panther, 2012). However, on the other hand, such technologies are seen as having the potential to provide opportunities, support economic growth and increase democracy in such countries (Shirazi, Ngwenyama & Morawczynski, 2010).

Given both the challenges and opportunities associated with a strong information and communications infrastructure, some developing countries have invested in innovation concerned with e-government services not only as an opportunity to streamline and improve access to government information, services, and political and policy making processes, but also as a means of investing in technology infrastructure and developing the

computer and internet skills of their populations (Chinn & Fairlie, 2006; Bélanger & Carter, 2009; Vicente & López, 2011). As these are viewed as important initiatives, there is a growing body of research reporting on e-government projects in developing countries. Some of these studies comment on the digital divide, but a number of authors have called for further study of the nature of the digital divide in the context of e-government, suggesting that there is a specific need for such research in developing countries and specifically, Africa. (Chatfield & Alhujran, 2009; Yonazi, Sol & Boonstra, 2010; Al-Shboul et al., 2014). Accordingly, there is scope for further research into the nature of the digital divide in different countries and across a range of e-government initiatives.

More specifically, the limited studies on the digital divide in Africa, demonstrate that Africa faces a high level of inequality, a weak IT communication system, particularly in rural areas, and a lack of willingness to invest in ICT with a view to address related issues on the part of governments (Thompson & Walsham, 2010). Nkwe (2012) and Nkohkwo & Islam (2013) suggest that this low level of internet penetration and inadequate telecommunication and technological infrastructure in Africa contributes to a digital divide regarding e-government services implementation. This is especially important as the digital divide is interrelated with social, political, educational and economic issues and can potentially reproduce existing social disparities. Hence, this research is based on an e-government portal provided in one of the larger African countries, Nigeria. Nigeria has been chosen as the context for this study because not only is it a large developing country, with considerable wealth, but also has considerable challenges in both developing IT infrastructure and in educating its very large population. The e-government service that is used as the basis of the study is the Nigeria Immigration Service (NIS) portal. This is the most well-developed e-government service in Nigeria, and its use is compulsory for citizens seeking to travel outside of Nigeria. Also, given its focus on immigration, it is possible to compare the profiles and views of Nigerian citizens who are resident inside and outside of Nigeria. The opportunity to make this comparison is a unique aspect of this study. The aim of this study is, then, to explore the effect of demographic, socio-economic, and locational factors on the dimensions of the digital divide: access to computing facilities, previous internet experience, and previous e-

government experience. On this basis, the Multi-Dimensional Digital Divide Model (MDDDM) is proposed and recommendations are offered for further research and practice.

The remainder of this article is structured as follows. The following section presents the theoretical background for proposing a multi-dimensional digital divide model, with two distinct facets, the components of the divide, and the factors that impact on those factors, and undertakes hypothesis development. In Section 3, the research approach for empirically testing the hypotheses is presented. Next, the findings from the research, based on both descriptive statistics and hypothesis testing, are presented and discussed. Finally, conclusions and recommendations for further research and practice are presented.

## **2. Theoretical background and hypotheses**

### *2.1 Defining the digital divide*

This study focuses on the digital divide in the use of e-government services. According to Norris (2000), Cullen (2001) and Hall & Owens (2011), the digital divide is the technology gap between individuals with access to computerised technology and those with constrained, or no means of access, although Brandtzæg, Heim & Karahasanović (2011) offer a slightly broader definition suggesting that the digital divide can be characterised as unequal access to computing facilities. Other authors have recognized that the digital divide also has a dimension that is associated with the skills to make use of computing technology (Min, 2010; Van Deursen & Van Dijk, 2010). Yet other authors refer to the digital divide in terms of the demographic variables that, may for example, influence the level of access to computing facilities or technology skills, focusing for instance on gender (Antonio & Tuffley, 2014), income (Servon & Nelson, 2001) or broader concepts such as socio-economical advantage and disadvantage (Hsieh, Rai & Keil, 2008). Indeed, one of the difficulties in building a coherent body of knowledge regarding the digital divide is the inclusion of both access and skills and the demographics that might influence access and skills (Sylvester & McGlynn, 2010). This research incorporates both types of variables into the proposed Multi-Dimensional Digital Divide Model (MDDDM) and explores some of the relationships between

them. More specifically, it includes previous internet experience, and previous e-government experience as pseudo-indicators of level of skill, along with access to computing facilities. In terms of demographic variables it includes: location, gender, age, education, employment and income.

## *2.2. Demographic factors influencing the extent of the digital divide*

Previous research indicates that location, demographic factors (gender, age), and socio-economic factors (education, employment and income) contribute to the digital divide.

Location, specifically with regard to the differences between urban and rural areas has long been recognised to contribute to the digital divide (Hindman, 2000; Norris, 2000). Recent research shows that there is a persistent digital divide between those living in rural and urban areas with higher level of Internet usages amongst urban communities (Sitawa-Ogututu & Rege, 2010; Warschauer, 2012; White 2012; Banihashemi & Rejaei, 2015; Park & Kim, 2015). Furuholt and Kristiansen (2007) argue that there is more public internet access points in urban areas compared to the rural areas; this forms the basis for a digital divide based on location. One reason for this may be the concentration of Internet Service Providers (ISPs) in urban centres. Another strand of research on location considers the gap between developed and developing countries, both in terms of technology infrastructure and in terms of computing and Internet skills, with affordability of Internet connection for users in developing countries with a low standard of living (Guillén & Suárez, 2005; White (2012; Banihashemi & Rejaei, 2015; Park & Kim, 2015). Guillén & Suárez, 2005 in their study found factors such as cost of internet, regulations, political and social issues have effect on Internet growth in both developed and developing countries which results in different level of internet use between developed and developing countries. White (2012) argued that not everyone has easy access to internet connectivity and that there is a wide gap between cities and rural areas, race, rich and poor when it comes to access to computer or internet. Banihashemi & Rejaei, (2015) argued that third world countries and most especially Muslim countries affected by the digital divide. Park & Kim, 2015 examined rural digital exclusion and found that improvement in infrastructure development can improve the problem of digital divide.

There has also been considerable interest in identifying the effect of demographic variables, such as gender and age on the digital divide. Wasserman & Richmond-Abbott (2005) and Antonio & Tuffley (2014) revealed that males constitute a significantly larger percentage of internet users than females. However, Fallows (2005) and Hilbert (2011) suggest that there is a relationship between gender and age, since their study showed that younger women outpace their male counterparts regarding computer usage. As regards age, there is considerable evidence that age affects access to and level of use of computer and Internet facilities in both developing (Nwalo, 2000; Idowu & Adagunodo, 2004) and developed countries (Loges & Jung, 2001; Hoofnagle et al., 2010; Lenhart et al.'s, 2010). This could be because older people tend to have less enthusiasm for technology than younger people. Heart & Kalderon (2013) also believe that older age groups lag behind in the adoption of ICT compared to younger age groups.

The other group of variables that affect the nature and extent of the digital divide are social-demographic variables, including education, employment and income. Kiiski & Pohjola (2002) and Vicente & López (2011) argue that education is important for growth and development, and, in addition, is the most consistent global predictor in measuring experience and access to internet technology. According to Zhong (2011), ICT has helped countries increase their literacy levels, as the internet has become an important medium in the learning process for students, especially in colleges, universities and technical institutes. Wilson, Wallin & Reiser (2003) and Chinn & Fairlie (2006) suggest that highly educated people keep up-to-date with technology developments, enjoy easy access to the internet and tend to be more experienced users than people who have received little education.

Employment status also impacts on internet access and internet experience. Rustad & Paulsson (2005) argue that if the nature of an employee work is internet-related, then they have more experience regarding its use than others. Often associated with income is income level. Individuals who earn high incomes usually enjoy easy access to both

information and communication technology, and the internet. Servon & Nelson (2001), Warschauer (2002, 2012), van Dijk & Hacker (2003) and Chakraborty & Bosman (2005) argue that people's income status may have a significant effect on internet access as people with low incomes, often have difficulty in being able to afford internet connections. Fuchs (2008) also mentions that people on low incomes face affordability issues when it comes to internet access.

On the basis of the previous research summarized above, the hypotheses in Table 1 are proposed. These hypotheses are incorporated into this study's research model as shown in Figure 1.

Hypothesis	Variable	Path Coefficient
H1	Location	Location (rural / urban) affects access to computing facilities
H2		Location (rural / urban) affects internet experience
H3		Location (rural / urban) affects e-government experience
H4		Location (inter-country) affects access to computing facilities
H5		Location (inter-country) affects internet experience
H6		Location (inter-country) affects e-government experience
H7	Gender	Gender affects access to computing facilities
H8		Gender affects internet experience
H9		Gender affects e-government experience
H10	Age	Age affects access to computing facilities
H11		Age affects internet experience
H12		Age affects e-government experience
H13	Education	Education affects access to computing facilities
H14		Education affects internet experience
H15		Education affects e-government experience
H16	Employment	Employment affects access to computing facilities
H17		Employment affects internet experience
H18		Employment affects e-government experience
H19	Income	Income affects access to computing facilities
H20		Income affects internet experience
H21		Income affects e-government experience

**Table 1: Hypotheses**

*Insert Figure 1 here*



### 3. Method

#### 3.1 Research context

Nigeria has been seeking to develop its e-government services since the early 1990's (Abdulkareem, 2015), and in 2001, the '*Nigerian National Policy for Information Technology*', was launched as part of an integrated approach to achieving e-government development within the Federal Government of Nigeria (Jidaw System Limited, 2011). Nigeria's e-government system aims to enhance internal efficiency, public services and democratic processes in the legislation and administration section of the public sector (Mundy & Musa, 2010; Adeyemo, 2011). By providing a funding mechanism for governmental organisations, the Nigerian government's ambition is to extend e-government implementation from federal government departments to both state and local government public services with a view to initiating a programme aimed at enhancing computer access across the country (Adeyemo, 2011).

However, progress with citizen adoption of e-government in Nigeria, as in many other developing countries, has been hindered by poor technology infrastructure, including poor internet connectivity and unreliable electricity supplies (Adeniran, 2008; Abdulkareem, 2015). In addition, it has problems with low ICT literacy levels, theft and vandalization of ICT equipment, privacy and security concerns and the absence of interconnection between government portals (Olufemi, 2012; Abdulkareem, 2015). There is an increasing use of the mobile internet (NCC, 2015; Oduneye, 2015), which suggests that mobile e-government is a potential way forward. However, at the present time, the number of fixed and wireless broadband internet subscriptions is still very low, especially in rural areas, where most users rely on cybercafé for internet access (Kuboye, Alese and Imasuen, 2012; Abdulkareem, 2015).

The context of this study is the e-government service offered by the Nigeria Immigration Service (NIS). The NIS controls and monitors entry and exit activities in Nigeria. It has developed its e-services to support information distribution among citizens, form processing and financial transactions, including online payment for new

passports, passport renewals, and visa applications and processing as well as the processing of other entry permits (Kanat and Ozkan, 2009). The NIS e-service portal is a particularly interesting context for study because it can be accessed by citizens and non-citizens and by people whose main country of residence is either Nigeria or elsewhere. In addition, the website offers information and supports transactions and unlike some other e-government services, if someone wishes to move in and out of Nigeria its use is mandatory. In addition, whilst there is evidence that Nigeria is facing significant challenges in the implementation of e-government (Akunyili, 2010; Fatile, 2012; Omeire & Omeire, 2014), the NIS is acknowledged to be one of the few successful e-government implementations in the country.

### *3.2 Research approach and data collection*

This research adopted a quantitative online survey-based approach to test the research model as respondents were scattered across the globe, and given the diversity of the population a reasonably large sample was judged to be essential (Creswell, 2009). The questionnaire comprised mainly closed questions to support ease of completion and analysis. This included demographic data (gender, age, education, income, employment sector, country of permanent residence and localisation (rural or urban dwellers) and data on access to computing facilities, previous internet experience, and previous experience of use of e-government. Questions on access to computing facilities invited 'Yes/No' responses; they are informed by literature on e-government that discusses the technologies used (e.g. Abdulkareem, 2015; Kuboye et al., 2012). Questions on previous internet and e-government experience were Likert style questions, based on frequency of use: 'never (1), rarely (2), occasionally (3), frequently (4), very frequently (5); they focus on previous experience, a measure that has been used by other authors (e.g. Colesca & Dobrica, 2008). In respect of the questions on access to computing facilities, previous Internet experience, and previous e-government experience, the researchers faced a dilemma regarding the selection of appropriate items to accommodate the situation on both developed countries such as the US and UK and in Nigeria. In seeking to compare two groups in different contexts there are always some compromises to be made; the researchers carefully

considered, for example, the range of technology options available for both groups, and sought to develop a range of items that covered most scenarios.

### 3.3 Sampling and respondents

Non-probability sampling, based on snowball sampling was used to access respondents residing in different parts of the world. These respondents identified themselves as users of the NIS portal. They will have accessed this portal through different technologies, including: mobile phones and computers at cybercafes. (Table 3). Snowball sampling does have a number of limitations, including the potential to over-sample a particular group, and the possibility that a participant can respond more than once. However, there was no evidence of either type of bias. Sampling was continued until a dataset sufficiently large to support relevant analyses had been gathered. Ultimately, valid 411 questionnaires were submitted.

The demographic profile of respondents is summarized in Table 2. Whilst the data was gathered through snowball sampling, the respondent sample showed a good balance with respect to gender (Male 50.1% v Female 49.9%) and place of residence (Nigeria 50.4% v Other 49.6%). All respondents were in the age range of 18 to 65 years and were fairly evenly distributed between age categories. Education levels varied, but overall the sample was relatively well educated. This, and the high level of employment, may be a limitation of this research in terms of fully exploring the digital divide. In addition, the number of respondents in rural locations (mostly resident in Nigeria) is lower than would be optimal, but again this is a reflection of the situation in which access to information technologies is more limited in rural areas in Nigeria (Imhonopi & Urim, 2015; Abdulkareem, 2015). It must also be acknowledged that the online survey approach adopted is predisposed to capture a more digitally empowered demographic.

Demographic Profile of Respondents					
Location (Country)		%		Gender	%
Nigeria		50.4		Male	50.1
Other (this include UK, US, Canada etc)		49.6		Female	49.9
Location (Urban/Rural)				Age	%

Urban	84.6	Young (18 -30yrs)	28.1
Rural	15.4	Middle (31 to 50 yrs)	52.4
		Older (51yrs and above)	19.5
<i>Education Status</i>			
Well educated (PhD and Masters)	25.7	<i>Employment Status</i>	
Moderately Educated (Bachelors and HNDs)	57.5	Government Employee	16.5
Fairly Educated (Diploma, Technical, School)	16.5	Private Sector Employee	32.8
Not Formally educated	0.3	Self Employed	23.9
		Unemployed	6.3
<i>Income Level</i>		Retiree	0.9
Low	44.2	Student	19.6
Medium	33.3		
High	22.5		

**Table 2: Demographic profile of respondents**

### 3.4 Data analysis

Prior to conducting the statistical analysis on the variables, the suitability of data was checked. Cronbach's Alpha was calculated for each variable to ensure that the scales were reliable and consistent (Pallant, 2016). The Cronbach's Alpha coefficients were: access to computing facilities (0.87); previous internet experience (0.86); previous e-government experience (0.94). These values show all measurement scales to be either good or excellent, with good internal consistency and data suitability (Pallant, 2016).

Independent t-tests and a one-way analysis of variance (ANOVA) were used to investigate the relationships identified in the hypotheses. Independent sample t-test was used to compare mean scores when there were two different groups of respondents or conditions, to identify if there is a statistically significant difference in their mean scores (Pallant, 2010). An ANOVA test was used to compare mean scores when there were more than two groups or populations (Pallant, 2010). In conducting both an independent t-test and an ANOVA test, the magnitude of the effect size is important; this provides an indication of the magnitude of differences between groups in both the t-test and ANOVA, to ensure that the difference in mean scores has not occurred by chance (Pallant, 2010). The eta squared and Cohen's d is the most commonly used effect size formulas and benchmarks (Pallant, 2010). The Cohen's d effect size guidelines were: small = 0.01 to < 0.06; medium = 0.06 to < 0.14; large = 0.14; these were

used to interpret values of effect size (Cohen, 1988). In addition, Levene's Test for the Equality and Homogeneity of Variances were checked to determine the spread of group data, as well as whether data are identical. In the case of ANOVA test, if the sig. value for Levene's test is larger than 0.5, its assumption of the homogeneity of variance has not been violated. As a result, the Tukey HD post-hoc test were used for the multiple comparisons of the group to determine the statistically significant difference in the mean scores between each pair of groups. However, if the sig. value for Levene's test is less than 0.5, then its assumption of homogeneity of variance has been violated and the Games-Howell post-hoc test were used as a result (Morgan et al., 2013).

## **4. Findings**

### *4.1 Descriptive statistics*

#### *4.1.1 Access to Computing Facilities*

Access to computing facilities was measured using the 11 items shown in Table 3. Looking at the 'All' column, it is evident that 98.6% of the respondents had access to a mobile phone compared to 42.2% who had access to a landline telephone. Additionally, over 50% of the respondents had access to a computer and the internet in each of the suggested locations of home, work or school, and cyber cafes. However, only 49.3% said that they had access to an uninterrupted electricity supply.

More detailed analyses of access to computing facilities on the basis of the place of residence (location) are shown in the other columns in Table 3. Most significantly, there was a significant use of mobile phones across all groups, with 92.6% of Nigeria Rural, 100% of Nigeria Urban, and 99.1% of UK & USA respondents confirming that they had access to a mobile telephone. In contrast, only 3.7% of respondents had access to a landline telephone in Nigeria Rural, while 11.4% of Nigeria Urban had access to a landline telephone and 79.3% of the respondents living in both the UK and the USA had access to one, showing the significant difference between Nigeria and the two developed nations. Also, 93.7% and 83.8% of the respondents living in both the UK & the USA respectively had access to a computer (desktop, laptop and tablet) and the internet at home and work or school, compared to

39% and 65.5% of the respondents living in rural or urban Nigeria respectively. This analysis shows that 81.4% of the respondents living in Nigeria, in the rural and urban categories, had access to a computer at a cybercafe, compared to 33.3% of the respondents living in the UK and the USA. The poor level of access to computer facilities among the Nigerian respondents is reflected in their access to the internet, as at least 80% relied on cybercafes to access the internet, compared to 31.5% of the respondents living in the UK and the USA. Over 50% of the respondents living in Nigeria in the rural and urban categories had access to the internet through their mobile telephones. However, only 6.8% of the respondents living in Nigeria in the rural and urban categories said that they had access to an uninterrupted electricity supply, compared to 93.7% of the respondents living in both the UK and the USA. This has a significant potential for difficulties and inconvenience in accessing e-government services.

Variable	Items	Nigeria (Rural)	Nigeria (Urban)	Nigeria (Rural & Urban)	UK & USA	All
		Yes (%)	Yes (%)	Yes (%)	Yes (%)	Yes (%)
Access to Computing Facilities	I have access to a computer (desktop, laptop, tablet) at home.	18.5	48.0	39.0	93.7	65.8
	I have access to a computer (desktop, laptop, tablet) at work or school.	42.6	75.6	65.5	83.8	74.1
	I can access a computer (desktop, laptop, tablet) at a cybercafé.	87.0	78.9	81.4	33.3	53.6
	I have access to a land line telephone.	3.7	11.4	9.0	79.3	42.2
	I have access to a mobile phone.	92.6	100.0	97.7	99.1	98.6
	I do not have any access to computer technology (mobile phone, desktop, laptop, tablet).	0.0	0.8	0.6	1.8	0.9
	I have access to an uninterrupted electricity supply.	1.9	8.9	6.8	93.7	49.3
	I have access to the internet at home.	18.5	45.5	37.3	91.9	65.0
	I have access to the internet at work or school.	44.4	69.9	62.1	82.0	70.4
	I can access the internet at a cybercafé.	87.0	79.7	81.9	31.5	53.0
	I have access to the internet on my mobile phone.	42.6	61.0	55.4	73.0	63.5
Overall Average		39..9	52.7	48.8	69.4	57.9

**Table 3: Access to computing facilities**

#### 4.1.2 Internet Experience

Internet experience was measured using six items shown in Table 4. An overall mean of 2.95 suggests that the respondents were occasional users of technology. However, this figure hides the higher level of specific experience and use, for example, “how often do you use the internet?” (mean = 4.02), and the percentage (100%) who said that they were occasional, frequent or very frequent users of the internet. This is similar for online shopping (53%) and online banking (71.5%); however, in each of these contexts, the largest groups were in the occasional category. Furthermore, the respondents’ use of the internet at school was relatively low (mean = 2.21) compared to their use at home (mean = 3.22) and work (mean = 2.70). Generally, the respondents’ use of the internet at work, home or school fell into the occasional category.

Variable	Items	Mean	(1)	(2)	(3)	(4)	(5)
			(%)	(%)	(%)	(%)	(%)
Previous Internet Experience	How often do you use the internet	4.02	0.00	0.00	31.30	35.60	33.10
	How often do you use the internet for online shopping	2.56	27.10	19.90	29.60	16.80	6.60
	How often do you use the internet for online banking	3.00	10.30	18.20	41.30	21.40	8.80
	How often do you use the internet at work	2.70	39.90	5.60	14.00	25.10	15.40
	How often do you use the internet at home	3.22	31.10	1.10	10.50	29.10	28.20
	How often do you use the internet at school	2.21	54.40	7.10	12.00	16.20	10.30
Overall Average		2.95	27.13	8.65	23.12	24.03	17.07

**Key:** ‘never (1), rarely (2), occasionally (3), frequently (4), very frequently (5).

**Table 4: Internet experience**

#### 4.1.3 E-government Experience

E-government experience was measured using three items shown in Table 5. In terms of e-government services, there was evidence of relatively high use. When asked the question, “how often do you use e-government services?”, most (62.1% ) were either occasional, frequent, or very frequent users of the e-government service. Generally, the respondents’ use of the e-government for either transaction or to communicate with government fell into the occasional category.

Variable	Items	Mean	(1)	(2)	(3)	(4)	(5)
			(%)	(%)	(%)	(%)	(%)
<b>Previous E-government Experience</b>	How often do you use e-government services	2.80	1.40	36.50	45.30	14.00	2.80
	How often do you conduct financial transaction online through e-government services	2.64	2.30	45.60	40.10	10.00	2.00
	How often do you communicate with government agencies through their official website	2.74	2.30	39.60	42.70	13.10	2.30
Overall Average		2.73	2.00	40.57	42.70	12.37	2.36

**Key:** ‘never (1), rarely (2), occasionally (3), frequently (4), very frequently (5).

**Table 5: E-government experience**

#### 4.1.4 Comparing Internet and e-government use in different locations

The comparison of Nigeria Rural, Nigeria Urban, Nigeria (Rural & Urban) and the UK and USA respondents’ internet and e-government experience is shown in Table 6 and 7 respectively. Table 6, the overall mean of 2.03 suggests that the respondents living in both the Nigeria rural and Nigeria urban categories are occasional users of technology. However, this figure conceals the higher level of experience in relation to use of the Internet (mean = 3.65). However, the frequency of use of online shopping (mean = 1.82) and online banking (mean = 2.61) is lower. The Nigeria rural and Nigeria urban respondents’ use of the internet at school was relatively low (mean = 1.98) compared to their use at home (mean = 2.33) and work (mean = 2.38). Generally, the respondents use of the



internet at work and home fell into the frequent category, while their use of the internet at school fell into the occasional category.

In table 7, the frequency of use of e-government services (mean = 2.52). The Nigeria rural and Nigeria urban respondents' use of the e-government to conduct financial transaction was occasional (mean = 2.41) and likewise use of e-government to communicate with government means was 2.46. Generally, the respondents use of the e-government fell into the occasional category.

Variable	Items	Mean			
		Nigeria (Rural)	Nigeria (Urban)	Nigeria (Rural & Urban)	UK & USA
Previous Internet Experience	How often do you use the internet	3.33	3.79	3.65	4.38
	How often do you use the internet for online shopping	1.41	2.01	1.82	3.41
	How often do you use the internet for online banking	2.19	2.80	2.61	3.50
	How often do you use the internet at work	1.85	2.62	2.38	3.21
	How often do you use the internet at home	1.72	2.60	2.33	4.11
	How often do you use the internet at school	1.65	2.12	1.98	2.59
Overall Average		2.03	2.66	2.46	3.53

**Table 6: Internet experiences (comparing Nigeria Rural, Nigeria Urban, Nigeria [Rural & Urban] and the UK and the USA)**

Variable	Items	Mean			
		Nigeria (Rural)	Nigeria (Urban)	Nigeria (Rural & Urban)	UK & USA
<b>Previous E-government Experience</b>	How often do you use e-government services	2.39	2.58	2.52	3.10
	How often do you conduct financial transaction online through e-government services	2.31	2.46	2.41	2.89
	How often do you communicate with government agencies through their official website	2.46	2.46	2.46	2.97
Overall Average		2.39	2.50	2.46	2.99

**Table 7: E-government experiences (comparing Nigeria Rural, Nigeria Urban, Nigeria [Rural & Urban] and the UK and the USA)**

#### *4.2 Model testing*

Table 8 and Figure 2 shows the results of the hypothesis testing. It demonstrates that most of the hypotheses were supported. Those that were not all related to e-government experience, and findings suggest that Location (rural/urban) (H3), Gender (H9) and Age (H12) do not affect e-government experience. Interestingly, all other variables did affect e-government experience although the effect size was small for Location (Inter-country) (H6) and for Education (H15). Other hypotheses that were supported, but with a small effect size included those relating to the effect of gender and age on access to computing facilities (H7, H11) and previous internet experience (H8, H10). Perhaps most interestingly, the factors where there is a strong influence between the demographic factor and all three dimensions of the e-government digital divide are income and employment, which are socio-economic variables. Education also strongly influences access to computing facilities (H13) and previous internet experience (H14), although the effect size for previous e-government experience is small (H15). Not surprisingly, given the widespread acknowledgement regarding the difference in information and communications infrastructure between developing countries and developed countries, (Chinn & Fairlie, 2010) there is strong evidence that country location makes a significant difference to previous internet experience and access to computing facilities (H1, H2, H4, H5).

Hypothesis	Variable	Statistical Test	Path Coefficient		Results	Effect Size	Effect Size
H1	Location	t-test	Location (rural / urban) affects access to computing facilities	0.000	Supported	0.12	Medium
H2		t-test	Location (rural / urban) affects internet experience	0.000	Supported	0.10	Medium
H3		t-test	Location (rural / urban) affects e-government experience	0.263	Not supported	Not Applicable	Not Applicable
H4		t-test	Location (inter-country) affects access to computing facilities	0.000	Supported	0.29	Large
H5		t-test	Location (inter-country) affects internet experience	0.000	Supported	0.31	Large
H6		t-test	Location (inter-country) affects e-government experience	0.000	Supported	*-0.12	Small
H7	Gender	t-test	Gender affects access to computing facilities	0.026	Supported	0.01	Small
H8		t-test	Gender affects internet experience	0.043	Supported	0.01	Small
H9		t-test	Gender affects e-government experience	0.199	Not supported	Not Applicable	Not Applicable
H10	Age	Anova	Age affects access to computing facilities	0.001	Supported	0.04	Small
H11		Anova	Age affects internet experience	0.001	Supported	0.04	Small
H12		Anova	Age affects e-government experience	0.090	Not supported	Not Applicable	Not Applicable
H13	Education	Anova	Education affects access to computing facilities	0.000	Supported	0.19	Large
H14		Anova	Education affects internet experience	0.000	Supported	0.20	Large
H15		Anova	Education affects e-government experience	0.000	Supported	0.05	Small
H16	Employment	Anova	Employment affects access to computing facilities	0.000	Supported	0.15	Large
H17		Anova	Employment affects internet experience	0.000	Supported	0.11	Medium
H18		Anova	Employment affects e-government experience	0.002	Supported	0.05	Small
H19	Income	Anova	Income affects access to computing facilities	0.000	Supported	0.20	Large
H20		Anova	Income affects internet experience	0.000	Supported	0.20	Large
H21		Anova	Income affects e-government experience	0.000	Supported		Medium

**Table 8: Digital divide dimensions hypotheses summary**

*Insert Figure 2 here*

## 5. Discussion

This section discusses the findings in relation to earlier research, with a view to drawing out new insights and identifying the contribution of this study. The section commences with reflections on the insights from the descriptive statistics, and then moves on to consider implications of the hypothesis testing.

### *5.1 Describing Access and Experience*

The descriptive statistics provide an interesting profile of the levels of access to computing facilities and experience of using the Internet and e-government websites. The data on access confirms various previous studies regarding access to e-services in developing countries. For example, in terms of access to technology, almost all of the sample had access to a mobile phone, less than half had access to a landline telephone, and 50% had access to a computer, but importantly, only half had access to an uninterrupted electricity supply, and probably most that did were located in the US and the UK. Analysis on the basis of location showed a very low level of access to a landline telephone for both groups in Nigeria, as well as much more limited access to a computer. For users in Nigeria access through a cybercafé, emerged as important. Other commentators have also reported on the challenges facing developing countries regarding developing their information and communication technology infrastructure (Vu, 2011; Gomez & Panther, 2012). More specifically, Thompson & Walsham (2010) demonstrate that Africa faces a high level of inequality, a weak IT communication system, particularly in rural areas, and a lack of willingness to invest in ICT and address related issues on the part of governments, whilst Nkwe (2012) and Nkohkwo & Islam (2013) make a link between poor internet infrastructure and a digital divide regarding e-government services.

In terms of Internet and e-government experience overall users could be categorised as occasional users of technology, however, on the other hand, all respondents indicated that they were occasional, frequent or very frequent users of the internet. Comparing users in Nigeria and elsewhere, there is a lower level of frequency of use

for all of the questions in Table 6 and 7, and in most instances the frequency of use in rural Nigeria is lower than in urban Nigeria. This lower level of frequency of use is consistent with the challenges associated with access, as discussed above and with the low levels of internet utilization and restricted development of e-commerce in developing countries reported in various other studies (Bertot, 2003; Akanbi & Akanbi, 2012; Forum for East Asia-Latin America Cooperation [FEALAC], 2014).

### *5.2 The Multi-Dimensional Digital Divide and the impact of demographic factors.*

The central contribution of this article is to propose a model of the multi-dimensional digital divide that embraces both the central aspects of the digital divide and the demographic factors that affect it. The relationships between these variables are explored in relation to the users of a specific e-government portal associated with a large developing country. In this research, we have conceptualized the digital divide as having two core dimensions, relating respectively to previous internet experience (skills) and access to computing facilities (access), both of which have been regarded by other authors as core to the concept of the digital divide. In addition, since our research focuses on e-government, and in keeping with agendas that posit that e-government can enhance computer literacy (Zinyama & Nhema, 2016), we have also used the dimension, previous e-government experience. We have demonstrated that with a few exceptions, location, gender, age, education, employment and income impact on one or more of the three dimensions of the digital divide used in this study. As discussed above, effect sizes vary, and demographic variables appear to have the least effect on previous e-government experience. On this latter point, we suspect this might be due to the relatively low level of engagement with e-government services, for all demographic groups. But even this finding has an interesting message regarding conducting research on information systems when users may have a more limited level of familiarity with those system, that researchers' or policy makers' might aspire to them having.

The following paragraphs discuss in more detail the extent of alignment between this study and earlier studies and associated implications. The discussion follows the order of variables in Figure 2.

Hypotheses relating to location were designed to explore whether earlier research suggesting that there is a digital divide based on (a) whether users live in a rural or urban location (H1,H2, H3) or (b) whether they live in a developing or developed country (H4, H5, H6). In respect of living in an urban or rural area, there is a significant link between location and previous internet experience and access to computing facilities (H1, H2). This is consistent with other research that has identified a lower level of internet use in rural areas, than in urban areas. There is evidence that this divide has been consistent over many years, with early research from Hindman (2000) and Norris (2000) having been confirmed more recently by Park & Kim (2015) and Banihahemi & Rajaei (2015), who refer to the persistent digital divide between urban and rural Internet users. Park & Kim (2015) and Banihahemi & Rajaei (2015) suggest that one reason for this persistent digital divide might be related to relative poverty in rural areas, whilst others point to concentration of Public Internet access points in urban areas (Furuholt and Kristiansen, 2007). There is also considerable evidence to demonstrate the persistence of a digital divide between developed and developing countries (e.g. Rouvien, 2006; Warschauer, 2012). This study shows that this divide applies to access to computing facilities and previous Internet experience for people living in Nigeria relative to those living in the US and the UK, although the gulf is narrower between these two groups than in the rural/urban divide within Nigeria. No other studies have compared these three groups, and thereby facilitated an analysis of both within and between country digital divides within one study. In relation to their previous experience with e-government there is no evidence of a significant difference between groups within Nigeria (urban or rural) (H3). This may be because all respondents share experience of using the NIS portal, whose use is mandatory for those wishing to travel in and out of Nigeria. On the other hand, NIS portal users in developed countries had more e-government experience than urban users in Nigeria (H6), probably because they are exposed to e-government services in developed countries.

Gender and age are two demographic characteristics that have been much studied in relation to access to and use of information technology facilities. In respect of gender, there is a considerable body of evidence to evince that

women are less likely to use computing facilities than men (Wasserman & Richmond-Abbott, 2005) and that this is especially the case in developing countries (Antonio & Tuffley, 2014). This research confirms that this is the case for users of the NIS Portal, although the effect size is small, which might demonstrate that gender is not as important as suggested by some previous researchers. Interestingly, for example, Hilbert (2011) found that taking age into consideration shows that younger women have higher levels of computer usage than men of a similar age. In this research, the findings for age are comparable to those for gender. In other words, age affects both previous Internet experiences and access to computing facilities (H10, H11), but effect sizes are small, possibly suggesting this is less significant amongst respondents in this study, than might be suggested by the extensive body of research that contend the interest in and use of technology is lower amongst older people (e.g. Heart & Kalderon, 2013; Idowu & Adagunodo, 2005; Thayer & Ray, 2006). However, interpreting the effect of age on the digital divide is complex because its effect is often inter-related with social economic variables, such as income, and as Lenhart et al. (2010) suggest the most common online activities are to some extent age dependent.

Finally, it is important to consider the effect of the socio-demographic variables of education, employment and income. All of the hypotheses for education, employment and income are supported, although the effect size varies; in particular, the effect size is small for the link between education and employment, respectively, and previous e-government experience. Broadly speaking, better educated, employed, and higher income respondents have greater access to computing facilities, which, in turn is likely to lead to a higher level of previous Internet experience. Such findings are not new and are consistent with findings from many other studies. For example, education has been shown to be the most consistent global predictor in measuring experience and access to internet technology (Chinn & Fairlie, 2006; Kiiski & Pohjola, 2002; Vicente & López, 2011; Wilson, Walin & Reiser, 2003; Zhong, 2011; Puspitasari, & Ishii, 2016). Similarly, previous research has indicated that the level of computing and internet access depends heavily on employees' type of work and the need for the use of technology in the workplace (Anderson, 2001; Fountain, 2005; Rustad & Paulsson, 2005). Finally, previous research has also

shown that income affects internet access and experience (Chakraborty & Bosman, 2005; Fuchs, 2008; Servon and Nelson, 2001; Warschauer, 2002).

### *5.3 Summary*

Figure 3 presents the final model for this research. The digital divide is represented in terms of the three dimensions: access to computing facilities, previous Internet experience and previous e-government experience. Overall, Figure 3 shows that amongst the users of the NIS portal, there is a multi-dimensional digital divide with demographic and social-economic factors, as well as location affecting e-government users' access to computing facilities, internet experience, and e-government experience. In addition, three of the demographic variables, location (rural/urban), gender and age only show significant impact on previous Internet experience and access to computing facilities, and not on previous e-government experience. Overall, this research offers insights into the complexity of the digital divide, and the limitations of research that considers only one dimension of the digital divide, such as gender or education.

*Insert Figure 3 here*

## **6. Conclusions**

This study proposes the Multi-dimensional Digital Divide Model, which shows the relationships between the dimensions of the digital divide in the context of an e-government service, *viz*, access to computing facilities, previous internet experience and previous e-government experience and demographic variables. In the context of a sample who had used the NIS e-government service it can be seen that demographic (age, gender), social-economic (education, employment, income) and geographical location (rural and urban locations, developing and developed countries) factors affect the extent of the digital divide. Importantly, the choice of the NIS service as a basis for this study allows for comparisons to be made between users of the service resident both in Nigeria and elsewhere in the world.



Overall, the study demonstrates that there is a significant digital divide between users inside and outside of Nigeria and between those living in rural and urban Nigeria. This study provides further evidence that access to technology and online services, in general, is at a very much lower ebb, than in, for instance the US and the UK, and that this has consequences for the frequency of use of such services, whether they be online banking, online shopping or e-government. Importantly, users in Nigeria were much more dependent than users elsewhere on mobile devices and cybercafes for access to all online services, including e-government. In addition, the intermittent electricity supply is a considerable impediment to online service use.

In terms of the practical implications of this study, this study provides yet further evidence of the importance of infrastructure development in developing countries in order to ensure the success of e-government services. Without such developments, e-government services have the potential to reproduce, and even magnify existing social disparities. More specifically, it is suggested that in investing in and developing their e-government policies and infrastructure, it is essential that there is further consideration of the development of mobile-based e-government services. Currently, users are typically accessing a service designed to be accessed through landline computers through mobile technologies. For users in Nigeria, this is because they either do not have access to landline based computers or because the access they do have is significantly affected by intermittent electricity supply. There is also a very evident disparity in relation to users in rural areas in Nigeria, when compared with those either in US/UK or urban Nigeria, in terms of all three dimensions of the digital divide, access, internet experience and e-government experience. This suggests that Nigeria needs to prioritize investment in technology (and power supply) infrastructure in rural areas, possibly through the enhancement of the quality of cybercafes, which, whilst not having some of the immediacy of access in homes, offer the benefit of availability of support in working with computing technologies. Finally, on the basis of the identification of the multi-dimensional digital divide identified and profiled in this study, it is important for government policy to acknowledge and respond to the multiplicity of digital divides., They need to acknowledge that groups experiencing a digital divide on one

dimension (e.g. as a result of their gender) may also experience other digital divides (e.g. as a result of education and/or employment). Nuanced policy responses that work with communities to understand and respond to these subtleties have greater potential to be successful than large scale one-size-fits-all approaches.

This study has one very important limitation, which actually strengthens the message that it communicates. The sample for the study is drawn from the users of the NIS portal. These are people who have the wealth to travel in and out of Nigeria, and the ability not only to make use of the NIS portal, but also to complete an online questionnaire. It is not representative of the social spectrum of citizens in Nigeria. Yet, this research has still identified a very noticeable digital divide. We suggest that the digital divide might be even more significant for users in lower socio-economic groups, and in rural areas, both of which are not strongly represented in this study. There are challenges associated with conducting research into the digital divide amongst communities in which large numbers of potential respondents are non-users of e-government. Nevertheless, the insights that such studies might generate could be very valuable because it is these groups that are often the target of government policy.

Moving forward, there is considerable scope for further studies into the digital divide in Nigeria and other parts of Africa, with a specific focus on the extent and nature of the digital divide, and how it can be identified and measured. It would also be useful to explore the impact of e-government initiatives on the digital divide, possibly through a longitudinal study and to explore the uptake and impact of the different types of e-government services, such as, perhaps, those associated with education or health. Finally, with the purpose of theoretical development of the notion of the digital divide, it is important to explore further the interplay between demographic and socio-economic variables in use of e-government services.

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